

## Message Text

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PAGE 01 SANTIA 00381 161920Z

21

ACTION ARA-10

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FM AMEMBASSY SANTIAGO

TO SECSTATE WASHDC 6635

C O N F I D E N T I A L SANTIAGO 0381

EO 11652: GDS

TAGS: SHUM, CI

SUBJECT: EXPEDITING THE PAROLE PROGRAM

REFS: SANTIAGO 269, STATE 9491

1. SUMMARY: PREPARING TO EXPEDITE PAROLE PROGRAM, WE MET WITH LOCAL ICEM DIRECTOR JAN 15 FOR LENGTHY DISCUSSION OF PROCEDURES AND PAROLE PROSPECTS FOR DETAINEES. THIS TELEGRAM PRESENTS SOME STATISTICAL INFORMATION ON MOVEMENT OF DETAINEES; ASSESSES IMPEDIMENTS IN US PROGRAM RELATIVE TO PROGRAMS OF OTHER COUNTRIES; AND NOTES SOME WAYS IN WHICH US PAROLE PROGRAM PERFORMANCE MIGHT BE SPEEDED UP. ENDSSUMMARY.

2. THANK YOU FOR YOUR FORTHCOMING ANSWER TO OUR SUGGESTIONS REGARDING SPEED-UP AND EXTENSION OF PAROLE PROGRAM. IF WE RECEIVE FORMAL AUTHORIZATION, WE WILL GO TO WORK ON ELIGIBLE CHILEANS WHO HAVE BEEN FREED SINCE OUR PROGRAM WAS AUTHORIZED LAST SUMMER AND WHO MAY WISH TO GO TO US. WE WILL MAKE NO COMMITMENT UNTIL WE RECEIVE AUTHORIZATION. WE WOULD LIKE TO HOLD OPEN FOR FUTURE CONSIDERATION, IF IT BECOMES DESIRABLE, POSSIBILITY OF INCLUDING PERSONS RELEASED PRIOR TO LAST SUMMER, WHO MAY STILL BE IN JEOPARDY.

3. WE ARE IMMEDIATELY ALTERING OUR PROCEDURES TO PUT THE DINA SECURITY REVIEW ON A POST-CHECK BASIS.

4. AMBASSADOR AND CONCERNED EMBOFFS HAD A LONG AND PROFITABLE  
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PAGE 02 SANTIA 00381 161920Z

MEETING WITH ROBERTO KOZAK, LOCAL DIRECTOR OF ICEM, JANUARY

15. HE GAVE US INTERESTING STATISTICS (POUCHED) ON STATE OF SIEGE (CATEGORY 1) DETAINEES AND SENTENCED (CATEGORY 3) DETAINEES WITH WHOM ICEM IS WORKING. IN SUMMARY, UNDER AGREEMENT WITH RESPECT TO CATEGORY 1 DETAINEES SIGNED DECEMBER 4, 1974, 450 PERSONS HAVE DEPARTED FROM CHILE, 44 HAVE BEEN FREED, 7 ARE AWAITING DEPARTURE, 18 HAVE DROPPED OUT FOR VARIOUS REASONS, AND ONLY 4 CONTINUE TO AWAIT VISAS. ICEM'S STATISTICS INDICATE THAT ONLY ABOUT 200 CATEGORY 3 PRISONERS HAE BEEN MOVED TO OTHER COUNTRIES, BUT KOZAK STATES ICEM IS RECEIVING NEW NAMES IN THIS CATEGORY AT RATE OF 10 TO 20 EACH WEEK AND IT NOW HAS BACKLOG OF ABOUT 350, INCLUDING SOME 120 NAMES IN OUR HANDS.

5. IN HIS DISCUSSIONS WITH MINISTRY OF INTERIOR KOZAK HAS LEARNED THAT A DEBATE IS NOW GOING ON IN GOC AS TO WHETHER NEW CATEGORY 1 DETAINEES, HELD UNDER STATE OF SIEGE, SHOULD IN FUTURE BE ALLOWED TO LEAVE CHILE -- WHERE, GOC HAS CONCLUDED, THEY SOMETIMES ENGAGE IN ANTI-JUNTA ACTIVITY -- OR WHETHER THEY SHOULD BE FREED AND RESTRICTED TO CHILE. IF THE LATTER OCCURS, EFFECTS WOULD BE FELT ACROSS THE BOARD: GOC MAY BECOME LESS WILLING TO PERMIT DETAINEES OF ANY KIND TO GO INTO EXILE.

6. IT WAS THIS CONTINGENCY WE HAD IN MIND IN SUGGESTING THAT SOME INDUCEMENT MIGHT BE NECESSARY TO PERSUADE GOC TO PRODUCE MORE EXILE DECREES TO RESPOND TO A BROADENED PAROLE PROGRAM. RATHER THAN RAISE THIS QUESTION WITH THE MINISTER OF INTERIOR NOW, AMBASSADOR WOULD RATHER HOLD THIS ASPECT OF SUBJECT IN ABEYANCE UNTIL WE WORK OUR WAY THROUGH MORE OF OUR PRESENT BACKLOG.

7. IN JANUARY 15 DISCUSSION KOZAK GAVE US SOME INTERESTING SIDELIGHTS WHICH WILL BE USEFUL IN WASHINGTON AGENCIES' CONTACTS WITH OUTSIDE INQUIRERS. FOLLOWING ARE HIGHLIGHTS:

A. WE ASKED KOZAK WHY SO MANY DETAINEES HAD GONE TO OTHER COUNTRIES RATHER THAN THE US. HE GAVE US THE FOLLOWING REASONS: THEY BEGAN THEIR PROCESSING EARLIER -- EVEN BEFORE ICEM'S AGPEEMENT WITH GOC HAD BEEN CONCLUDED -- AND THUS HAD THE LARGEST POOL OF PROSPECTS; THE US APPLIED MORE RESTRICTIVE POLITICAL CRITERIA SUCH AS REFUSAL TO ACCEPT COMMUNISTS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 SANTIAGO 00381 161920Z

AND TERRORISTS; SITUATION REGARDING COMMON LAW MARRIAGES IMPEDED TRAVEL OF DEPENDENTS TO US (SANTIAGO 162); MANY LEFTIST DETAINEES REFUSED TO GO TO US "AS A MATTER OF PRINCIPLE," SOME FEELING US WAS IN PART RESPONSIBLE FOR DOWNFALL OF ALLENDE AND THEY COULD NOT THEREFORE LIVE THERE; AND FINALLY, ALL DETAINEES ADMITTED TO US UNDER PAROLE PROGRAM ARE REQUIRED TO SIGN PROMISSORY NOTES BINDING THEMSELVES TO REPAY TRAVEL COSTS FOR THEMSELVES AND FAMILIES -- A UNIQUE

AND HEAVY FINANCIAL BURDEN. IN CONTRAST, A COUNTRY SUCH AS DENMARK HANDED OUT LEAFLETS TO DETAINEES STATING THAT IN DENMARK THEY WOULD RECEIVE BOARD AND LODGING, POCKET MONEY, DANISH LANGUAGE INSTRUCTION, AND HELP IN GETTING A JOB, FOR A PERIOD OF UP TO ONE YEAR.

B. DESPITE FOREGOING, KOZAK DID NOT BELIEVE THAT PROCESSING OF PROSPECTIVE US PAROLEES WAS SLOWER THAN GENERAL AVERAGE IN SIMILAR CASES HANDLED BY OTHER COUNTRIES. HE SAID TIME REQUIRED FOR PROCESSING WAS AS LONG AS SEVEN MONTHS FOR UK, WHERE SOME 90 DETAINEES HAD BEEN SENT; AS SHORT AS TWO TO SIX WEEKS FOR THE FRENCH; AND AS LOW AS FOUR DAYS FOR PEOPLE THE SWEDES REGARDED AS ENDANGERED, EMERGENCY CASES. NEVERTHELESS, THE TIME THAT WENT BY BETWEEN THE FIRST INDICATION OF INTEREST BY THE US AND A FINAL DETERMINATION, GIVEN THE UNCERTAINTIES, OBVIOUSLY IMPELLED SOME DETAINEES TO OPT FOR OTHER COUNTRIES.

C. WE ASKED KOZAK WHETHER OTHER COUNTRIES WORKED THROUGH ICEM THROUGHOUT THE PROCESSING OF DETAINEES. IT WAS CLEAR FROM HIS ANSWER THAT WE WOULD BE FREE TO TAKE OUR OWN INITIATIVES AT ANY POINT, AND TO HAVE ICEM ARRANGE TRANSPORTATION AND OTHER ASSISTANCE AT ANY STAGE, EVEN AFTER PAROLE HAD BEEN GRANTED. OUR EXAMINATION OF PAST CASES, HOWEVER, INDICATES THAT IN PRESENT CIRCUMSTANCES WE WOULD NOT SAVE APPRECIABLE TIME OR UNCOVER MANY MORE CASES BY SHORTCIRCUITING ICEM. NORMAL INITIAL ICEM PROCESSING DOES NOT EXCEED TWO TO THREE WEEKS.

D. IN ORDER TO CUT DOWN WHAT MAY BE DISTURBING UNCERTAINTIES FOR DETAINEES, WE WORKED OUT A PROCEDURAL VARIANT WITH KOZAK UNDER WHICH DETAINEES WOULD BE INFORMED AS SOON AS EMBASSY SANTIAGO PHASE OF OPERATION HAD RESULTED IN FAVORABLE RECOMMENDATION REPEAT RECOMMENDATION HERE; ICEM AND DETAINEES CONFIDENTIAL

CONFIDENTIAL

PAGE 04 SANTIA 00381 161920Z

WOULD UNDERSTAND THAT A PERIOD OF UP TO FOUR WEEKS ADDITIONAL WOULD BE NEEDED TO OBTAIN WASHINGTON APPROVAL, ARRANGE SPONSORSHIP, ETC. THIS SHOULD REDUCE LIKELIHOOD OF SITUATION WE HAVE ENCOUNTERED TIME AND AGAIN, IN WHICH DETAINEE AT LAST MINUTE, AFTER LABORIOUS WORK BY US ON HIS BEHALF, DECIDES TO GO ELSEWHERE.

E. IN VIEW OF OUR INDICATION THAT WE MIGHT SOON BE ABLE TO PAROLE PERSONS AMNESTIED OR LIBERATED SINCE PROGRAM WAS INSTITUTED, ICEM WILL BEGIN TO CONSIDER WHAT IT CAN DO FOR SUCH PEOPLE. KOZAK BELIEVES A NUMBER OF THEM ARE IN REAL DANGER.

8. WE WILL PURSUE THESE AND OTHER POINTS WITH CARLIN OF DEPARTMENT AND JARRELL OF ICEM NEXT MONDAY.

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